So You Want to Produce in Canada, eh?

Goodmans LLP
Barristers & Solicitors / goodmans.ca

An Introduction to Producing in Canada and Doing Business with Canadians | August 2019
Let’s get this show on the road... to Canada!

If you are considering producing in Canada, there’s a lot you not only need to know, but want to know. Why? Because it can save you both time and money — and who doesn’t want that?

The discussion in this guide is confined to the laws of Canada as of August 2019. Tax credit rules and government incentives are subject to constant change. It is therefore advisable to check the applicable websites for the latest information.

This guide is intended to provide general information and should not be relied upon as legal advice. We encourage you to consult us directly with specific issues or questions.

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Who you gonna call? Goodmans!

Goodmans is recognized worldwide as one of Canada’s leading full-service law firms offering expertise in entertainment, mergers and acquisitions, corporate finance, securities, banking and finance, private equity, tax planning, restructurings, litigation and commercial real estate. Our lawyers are consistently recognized by leading industry arbiters, and in various client and peer review surveys.

Most relevant to you, Goodmans is Canada’s leading entertainment law firm. We have lawyers exclusively practising entertainment law, specializing in film and television, digital media and book publishing. By blending this expertise with the regulatory work of our communications practice group who deal with the Canadian Radio-television and Telecommunications Commission (CRTC), we distinguish ourselves from other Canadian law firms with comparable practice areas.

We represent a large cross-section of major American, Canadian and European film, television, digital media and publishing companies, and many individual directors, authors and screenwriters, actors and film and television personalities.

We advise our foreign clients producing in Canada on:

- Canadian tax and legal issues such as film tax credits and Canadian withholding tax
- preparing talent contracts
- dealing with Canadian guilds and unions
- Canadian foreign investment rules and domestic regulatory requirements

For our Canadian clients, we also assist with:

- government funding applications
- negotiating international co-productions and CRTC co-ventures
- arranging Canadian content tax credit applications
- sales to distributors and broadcasters in Canada, and abroad

Goodmans Entertainment Group is “Most Frequently Recommended” according to the Canadian Legal Lexpert Directory.

In 2019, Lexpert also ranked Tara Parker, Carolyn Stamegna and David Zitzerman as “Most Frequently Recommended” practitioners and Jaclyn Seidman as one of Lexpert’s Leading Lawyers to Watch.
The Canadian film and television industry has quickly grown to represent $8.92 billion in production volume in the 2017/2018 fiscal year (that's a 6% increase from the previous year). The film and television production sector sustains over 179,000 high-quality, full-time jobs and is a major source of economic activity for people across Canada.

At the same time as the domestic industry's growth, Canada has become a key location for internationally originated productions. Hollywood studios, European film companies, U.S. television networks and cable services have come to Canada to film their productions, attracted by stable and lucrative Canadian film incentives and first-class Canadian casts and crews, locations and facilities.

Major U.S. film studios (e.g. Warner Bros., Paramount, Walt Disney, Fox and NBC Universal), leading U.S. television studios (e.g. ABC, NBC and CBS), American cable services (e.g. Showtime, Discovery, Disney and HBO), leading OTT services (e.g. Netflix and Amazon Prime) and film companies (e.g. Lionsgate and Media Rights Capital) all have a strong presence in Canada.

European producers such as BBC Worldwide, Endemol, Working Title, Atlantique, Lagardère and Universal International have also taken advantage of Canada's numerous international film and television co-production treaties to access Canadian benefits.

In the last fiscal year, over $4.7 billion was spent on foreign location and service (FLS) production. This was an all-time high and represented a 26.3% increase from the previous year.

According to a 2018 FilmLA report, Canada was the #1 production location for movies in 2017. Of the top 100 feature films at the domestic box office released theatrically in the U.S. in 2017, 20 were produced in Canada - more than California, New York, Georgia, U.K., France and Australia.

According to PwC, global filmed entertainment revenue is estimated to reach $104.6 billion by 2019. The Canadian portion of the market is estimated to grow to $3.7 billion, up 8% from 2015. The strength of the Canadian production sector is cited as a positive trend, particularly with respect to large foreign location shooting.
So, why Canada?

There are a number of factors accounting for the growing interest in Canadian production.

**We’re close!**

Toronto’s a short flight from NYC, and Vancouver’s just up the coast from LA. Plus, Canadians love U.S. content (after all, we share many of the same values and interests), which is readily accessible and widely disseminated here.

**We’re affordable!**

Production costs in Canada are generally lower than in the U.S. and other countries, and lower guild and union minimums encourage foreign production in Canada.

**Canadians are cool (really).**

We have Hollywood’s favourite Ryans (Gosling and Reynolds, of course). Ever heard of Rachel McAdams, Christopher Plummer or James Cameron? They’re all Canadian. Some of the funniest comedians on the big screen also call Canada home. From Seth Rogen and Michael Cera to comedy legends such as Eugene Levy, Martin Short and Mike Myers - Canadians are known for their sense of humour. In addition to acting talent, Canada also boasts a large number of highly trained and professional crews, technicians and production personnel. It doesn’t hurt that Canadian trade unions are often more flexible and insist on less onerous requirements than their non-Canadian counterparts.

**We have more than just “a great personality,” we look good too.**

With its wide-ranging, diverse, and interesting topography (3,400 miles from coast to coast) and small population, Canada is ideally suited for location shooting. Toronto often doubles for cities like NYC, Chicago and Philadelphia, owing to its wealth of diverse locations. From urban settings which pass off as their American counterparts, to those rugged landscapes where Leonardo DiCaprio won his Oscar in The Revenant, Canada’s landscape has a variety of multifaceted locations just waiting to become what you need them to be. Plus, many Canadian cities and several provinces offer free (free!) location assistance to film and television producers.
“But aren’t all the best studios in LA?”

No! Studio facilities and post-production laboratories in Toronto, Montreal and Vancouver rival those in Hollywood. Canada’s largest film and television studio, North Shore Studios in Vancouver, is a $25 million facility and Bridge Studios, also in Vancouver, has one of the largest sound effect stages in North America. Pinewood Toronto Studios, located near the Toronto waterfront (just minutes from downtown), has one of the world’s largest custom-built sound stages, designed to attract large-budget Hollywood productions requiring large-scale studio space and is the largest purpose-built studio in North America. Recent productions such as “Shazam!”, “The Expanse” and “Molly’s Game” were filmed at Pinewood Toronto Studios.

Our Prime Minister is more than just “suave”.

Not only did Canada’s leader grace the cover of GQ’s 2016 “Most Stylish Men Alive” issue, followed by a Rolling Stone cover in 2017, but the federal government, in addition to each of the provincial governments, provides generous financial support to qualifying Canadian productions. For example, the Canada Media Fund (CMF) made available approximately $353 million in funding for 2019/2020, and that’s just the tip of the iceberg (and we have lots of icebergs up here).
Let’s Talk Money

Playing by the rules can really “pay” off...

They say money makes the world go round. When the globe stops spinning, here’s why you want your pin dropped in Canada; the incentives are high and the thresholds are low, making Canada one of the most production-friendly places in the world. The incentives are high and the thresholds are low, making Canada one of the most production-friendly places in the world.

The non-Canadian who wants to benefit indirectly from Canadian government and private sector financing must become familiar with the maze of rules regarding Canadian financial assistance and tax benefits. Non-Canadians can reap the benefits of Canadian financing, provided they understand and adhere to the rules of the game. That’s where we come in!

A number of film tax credits have been introduced in Canada both at the federal level and in many provinces and territories. Certain of these credits, called production services tax credits, are designed to promote and encourage foreign production in Canada, and thereby develop and grow Canadian production service industries. Other credits, colloquially called “Canadian content” tax credits, are only available to Canadian-controlled corporations which produce productions with prescribed Canadian elements and which meet prescribed Canadian spend tests. The eligibility requirements for production services tax credits are generally far less stringent than those associated with the “Canadian content” credits, and that’s great news for you. Plus, even though “Canadian-content” credits are only available to Canadian-controlled productions, you may want to license or distribute those too. Canadian financial assistance to film and television productions normally falls into one of four broad financing structures.
Main Financing Structures in Canada

Listed below are the four primary financing structures used to produce films, television shows and other productions in Canada. Each structure provides access to various incentives including Canadian content and production services tax credits and direct government assistance. Production companies may also benefit from higher broadcast license fees paid by broadcasters for productions meeting content rules established by the CRTC.

Canadian Owned and Controlled

Canadian owned and controlled productions are eligible for Canadian-content tax credits, CRTC certification and direct government support via the Canada Media Fund and private assistance.

Incentives and Benefits Available:

- Canadian-content tax credits (read more about this in the next section)
- Canadian broadcast sale
- Canadian government and broadcast fund assistance (e.g., Canada Media Fund, Bell, Shaw Rocket, Rogers and Corus Funds)


International Treaty Co-Productions

Canada has audiovisual co-production treaties and memoranda of understanding (MOUs) with nearly 60 countries.

Co-production treaties assist Canadian producers and their foreign counterparts in collaborating and pooling financial and creative resources on a given production. Canada’s total volume of treaty co-productions in 2017 was $400 million.

Incentives and Benefits

A production made in accordance with an international co-production treaty and certified by the Co-Productions Office of Telefilm Canada gains “official treaty co-production” status. As an official treaty co-production, the production is treated as a “national production” of each co-producing country making it eligible for government incentives and tax benefits in each of the co-producer’s respective countries.
These incentives and benefits include eligibility for government financial support from Telefilm Canada and the Canada Media Fund, access to federal and provincial Canadian content tax credits and qualification for the “Canadian-content” designation established by the CRTC.

Also, despite not being directly eligible, U.S. companies can take indirect advantage of these benefits as distributors or broadcasters.

**Requirements:**

- the non-Canadian producer must be located in a treaty country
- the Canadian producer must be Canadian-owned and controlled
- creative and technical personnel must meet residency/citizenship requirements of treaty countries
- there may be limited participation by personnel from third-party countries as permitted by the respective treaty
- the minimum financing contribution is generally 20% of the total production costs
- copyright in production must be owned by co-producers in proportion to their financial contributions
- a U.S. broadcaster/distributor may broadcast/distribute the production outside of the co-producers’ territories


**CRTC Co-Ventures**

These productions are co-ventures between non-Canadian (e.g. American) and Canadian producers. They qualify as “Canadian-content” for the purposes of CRTC broadcast quotas; however, they are only eligible for the lower production services tax credits and not the higher Canadian content tax credits.

**Benefits**

The key benefits of CRTC co-ventures are that these productions generally garner higher broadcast license fees, are easier to sell in Canada and non-Canadian producers can be openly involved in the production process.
So You Want to Produce in Canada, eh?

**Requirements:**

- the Canadian co-producer must have an equal measure of decision-making responsibility over all creative elements
- the Canadian co-producer must contribute at least 50% of the production financing and receive at least a 50% share of the profits
- the foreign co-producer may own 100% of the copyright
- in the case of a U.S./Canadian co-venture, the production must obtain at least 6 out of 10 Canadian “points” and these expenditure tests must be met:
  - 75% of remuneration for all costs paid or payable for services provided in respect of producing (other than post-production work) must be paid to, or in respect of services provided by Canadians
  - 75% of all costs incurred for processing, post-production and final preparation of the production must be incurred in respect of services provided in Canada
- the bar is lower for European/Canadian co-productions:
  - the production must obtain 5 out of 10 Canadian “points”
  - the two 75% expenditure tests above are reduced to 50%


**Foreign-Controlled “Service Productions”**

These productions are foreign controlled, but qualify for production services tax credits based on the cost of qualifying Canadian labour costs and subject to the tests below.

To qualify for the production service tax credits, they must meet certain prescribed minimum production tests: CDN$1M for a feature film or single TV production; at least CDN$100K for a TV series where the pilot and each episode are 30 minutes or less; or at least CDN$200K where the pilot and each episode are over 30 minutes. As well, the non-Canadian copyright owner must directly engage the Canadian based service provider to qualify for the services credits.

Canadian Tax Credits and Other Incentives

Funding — Tax Credits

As discussed, Canada's federal government offers attractive film tax credits to aid the Canadian film and television production industry and to promote Canadian film and television programming. They are typically administered jointly by Canada Revenue Agency (CRA) and the CAVCO.

Most Canadian provincial and territorial governments have introduced similar or additional incentives to the federal tax credits. In most cases, these tax credits are more generous than, and supplement the federal incentives.
The Canadian Film or Video Production Tax Credit

What is the benefit?

The CPTC is a federal refundable tax credit available to qualified corporations (see “Who is eligible?” below). The CPTC is equal to 25% of qualifying Canadian labour expenditures capped at 60% of production costs net of assistance, providing up to a maximum of 15% (25% of 60%) of the total production costs. Qualifying labour expenditures can include eligible salaries, wages and other remuneration paid or payable for services rendered in connection with the production of a Canadian film or video production. Such qualifying expenditures are net of any assistance which the producer receives from any Canadian federal or provincial film agency, provincial tax credit program or other grants, subsidies and similar benefit as described below.

Rate

25% of qualifying Canadian labour expenditures, and those qualifying labour expenditures cannot exceed 60% of production costs net of assistance.

The CPTC is capped at a maximum 15% of total production costs after the deduction of any assistance. Assistance refers to any financial assistance from public or private Canadian or foreign sources, (e.g., grants, subsidies, provincial tax credits, forgivable loans, services and any other similar forms of assistance). Production costs are limited to the amounts incurred in respect of the production. Where a production is a treaty co-production, eligible production costs include only those incurred by the Canadian co-producer.

Who is eligible?

The production company must:

• be a Canadian-owned and controlled corporation, taxable in Canada, whose primary activity is the production of Canadian films or television programs

• be the exclusive worldwide copyright owner in the production for at least 25 years after production completion

• retain an acceptable share of revenues (generally, no less than 25%) from exploitation in non-Canadian markets

• control the initial worldwide exploitation rights over the production
Which productions are eligible?¹

To be eligible for the CPTC, the production must meet all of the following requirements:

• an application for the project must be sent to CAVCO within 24 months of the first fiscal year end following the commencement of principal photography. CAVCO must issue a Part B certificate within 6 months of this date.

• the production cannot fall under any of the excluded genre categories (e.g. pornography, corporate video, talk show, etc.)

• a production must meet CAVCO’s minimum 6 out of 10 Canadian “points requirements”

• all producer-related personnel (other than those receiving exemptions permitted in limited circumstances) must be Canadian²

• at least 75% of the production costs must be paid to Canadians, and at least 75% of the post-production costs must be incurred in Canada.

• a Canadian distributor or a CRTC-licensed broadcaster must agree to show the production in Canada within 2 years of its completion.

• the production cannot be distributed in Canada by a non-Canadian entity within 2 years of completion.

For more information, please visit https://www.canada.ca/en/canadian-heritage/services/funding/cavco-tax-credits/canadian-film-video-production/application-guidelines.html or contact any of our lawyers listed on the last page of this guide.

¹ Many of these requirements do not apply to treaty co-productions.

² A Canadian is defined as a Canadian Citizen, permanent resident, or corporation that is “Canadian-controlled” in law and in fact as determined under the Investment Canada Act.
The CAVCO Canadian Content Tax Credit Live Action Points Test

To be eligible for the CPTC, the production must earn a minimum of 6 points based on key personnel qualifying as “Canadian”:

<table>
<thead>
<tr>
<th>Role</th>
<th>Points</th>
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<tbody>
<tr>
<td>Director</td>
<td>2</td>
</tr>
<tr>
<td>Screenwriter</td>
<td>2</td>
</tr>
<tr>
<td>Highest Paid Actor/First Lead Performer</td>
<td>1</td>
</tr>
<tr>
<td>Second Highest Paid Actor/Second Lead Performer</td>
<td>1</td>
</tr>
<tr>
<td>Art Director/Production Designer</td>
<td>1</td>
</tr>
<tr>
<td>Director of Photography</td>
<td>1</td>
</tr>
<tr>
<td>Music Composer</td>
<td>1</td>
</tr>
<tr>
<td>Picture Editor</td>
<td>1</td>
</tr>
</tbody>
</table>

In addition, the producer, either the director or the screenwriter, and either the highest paid or second highest paid actor must be Canadian.

For more information, please visit: https://crtc.gc.ca/eng/cancon/c_cdn.htm or contact any of our lawyers listed on the last page of this guide.

The CAVCO Canadian Content Tax Credit Animation Points Test

To be eligible for the CPTC, the production must earn a minimum of 6 points based on key personnel qualifying as “Canadian”:

<table>
<thead>
<tr>
<th>Role</th>
<th>Points</th>
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<tbody>
<tr>
<td>Director</td>
<td>2</td>
</tr>
<tr>
<td>Screenwriter</td>
<td>2</td>
</tr>
<tr>
<td>Highest or Second Highest Paid Lead Voice/Actor</td>
<td>1</td>
</tr>
<tr>
<td>Design Supervisor</td>
<td>1</td>
</tr>
<tr>
<td>Camera Operator and Operation</td>
<td>1</td>
</tr>
<tr>
<td>Music Composer</td>
<td>1</td>
</tr>
<tr>
<td>Picture Editor</td>
<td>1</td>
</tr>
<tr>
<td>Layout and Background (performed in Canada)</td>
<td>1</td>
</tr>
<tr>
<td>Key animation (performed in Canada)</td>
<td>1</td>
</tr>
<tr>
<td>Assistant Animation and In-Betweening</td>
<td>1</td>
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<tr>
<td>(performed in Canada)</td>
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</table>

In addition, the producer, either director or screenwriter and storyboard supervisor, and lead voice must be Canadian while key animation must be done in Canada.
Canadian Film or Video Production Services Tax Credit

What is the benefit?

The Canadian Film or Video Production Services Tax Credit (PSTC) is a refundable tax credit that primarily supports non-Canadian content film and television productions produced in Canada. The PSTC is designed to strengthen Canada’s international reputation as a top location for film and video productions employing the services of Canadians. Both Canadian producers and foreign producers with a permanent establishment in Canada can qualify without having to meet the Canadian content criteria. The PSTC is not available where a production received the CPTC, but the PSTC can be claimed with complimentary provincial tax credit programs (more details on which can be found below).

Production services tax credits are particularly attractive because, a U.S. producer, for example, can have complete control over the production and its exploitation.

Rate

The PSTC is available at a rate of 16% of the qualified Canadian labour expenditure incurred by an eligible production corporation for services provided in Canada by Canadian residents or taxable Canadian corporations (for amounts paid to employees who are Canadian residents) for the production of the accredited production. Canadian labour expenditure for a production includes all amounts which are “Canadian labour expenditures” less assistance received (such as other provincial tax credits) for these expenditures.

There is no cap on the amount of the PSTC which can be received for a production.

Who is eligible?

To be eligible for the PSTC, the applicant must:

- be a corporation that carries on in Canada, primarily through a permanent establishment, a film production business or a production services business and must either:
  - own the copyright in the production throughout the period during which the production is produced in Canada or
  - be contracted directly by the owner of the copyright in the production to provide production services
Which productions are eligible?

To qualify for the PSTC, productions must meet minimum expenditure requirements of $1 million for feature films, $200,000 for a one-hour television episode or pilot or $100,000 for a 30-minute television episode or pilot.

The following types of programs are not eligible for the PSTC or the CPTC:

- news programs
- talk shows, game shows, reality television
- a sports event or activity
- a gala presentation or an awards show
- productions that solicit funds
- advertising, industrial, corporate or institutional productions
- pornography

For further information, please visit https://www.canada.ca/en/canadian-heritage/services/funding/cavco-tax-credits/film-video-production-services.html or contact any of our lawyers listed on the last page of this guide.
Provincial

Several provincial governments in Canada also provide various forms of financial assistance to qualifying Canadian productions. Provincial funding is available either as a refundable tax credit or as a grant, depending on the province.

Grants and Incentives

Certain provinces, rather than offering tax credit refunds, offer outright grants or incentives to eligible productions. For detailed information on each jurisdiction’s particular programs, including eligibility requirements, please visit their respective websites:

<table>
<thead>
<tr>
<th>Grant/Incentive</th>
<th>Website</th>
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<tbody>
<tr>
<td>Alberta Media Fund</td>
<td><a href="http://www.albertamediafund.ca">www.albertamediafund.ca</a></td>
</tr>
<tr>
<td>Nova Scotia Film and Television Production Incentive Fund</td>
<td><a href="http://www.novascotiabusiness.com">www.novascotiabusiness.com</a></td>
</tr>
<tr>
<td>New Brunswick Film, Television and New Media Industry Program Production Incentive</td>
<td><a href="http://www.gnb.ca">www.gnb.ca</a></td>
</tr>
<tr>
<td>Nunavut Spend Incentive Rebate</td>
<td><a href="http://www.nunavutfilm.ca">www.nunavutfilm.ca</a></td>
</tr>
<tr>
<td>Yukon Film Location Incentive</td>
<td><a href="http://www.reelyukon.com">www.reelyukon.com</a></td>
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</table>
**Provincial Tax Credits**

Most provinces offer funding through refundable tax credits for qualifying productions, with rates ranging from 17.5-45% of eligible labour and, where permitted, non-labour costs. These provincial tax credits can be combined with the aforementioned federal tax credits, which results in an attractive advantage for productions looking to get the most bang for their buck.

The three largest Canadian provinces, British Columbia, Ontario and Quebec each have three separate refundable provincial film tax credits, namely:

- a “Canadian content” provincial film tax credit which is only available to productions which are eligible to access the CPTC and with certain additional provincial requirements

- a production services film tax credit which is available to both Canadian and non-Canadian controlled productions which also access the PSTC and

- a computer animation and special effects tax credit which can be combined with either of the aforementioned provincial credits and with either the CPTC or the PSTC

The “Canadian content” provincial tax credits are based on eligible provincial labour costs (35% in BC and Ontario and 28-40% in Quebec, depending on the production format). The provincial computer animation and special effects tax credits are also based on eligible provincial VFX costs (16% in BC and Quebec and 18% in Ontario). The production services tax credit in BC is based on eligible provincial labour costs (28%); however, the provincial production services tax credits in both Ontario and Quebec are based on eligible labour and non-labour costs (21.5% in Ontario and 20% in Quebec). The other Canadian provinces and territories generally have a single refundable film tax credit or, in some cases, a provincial or territorial grant in lieu of a film tax credit. The credits in these smaller provinces can be quite high (several are in the range of 40-45% of eligible costs). Most provincial film tax credits are based on eligible provincial labour costs, however, certain provinces (for example, Manitoba) give producers the option of accessing a higher credit (45%) based on provincial labour costs or a lower credit (30%) based on provincial labour and non-labour costs. Some provinces and territories, such as Alberta or Nunavut, provide provincial grants rather than film tax credits.
For detailed information on each provincial or territorial jurisdiction’s particular incentive programs, including eligibility requirements and the latest rates, please visit the respective websites below:

<table>
<thead>
<tr>
<th>Incentive Program</th>
<th>Website</th>
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<tr>
<td>British Columbia Production Services Tax Credit</td>
<td><a href="http://www.creativebc.com">www.creativebc.com</a></td>
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<tr>
<td>Manitoba Film and Video Production Tax Credit</td>
<td><a href="http://www.mbfilmmusic.ca">www.mbfilmmusic.ca</a></td>
</tr>
<tr>
<td>Newfoundland and Labrador Film and Video Industry Tax Credit</td>
<td><a href="http://www.nlfdc.ca">www.nlfdc.ca</a></td>
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<tr>
<td>Ontario Film and Television Tax Credit</td>
<td><a href="http://www.ontariocreates.ca">www.ontariocreates.ca</a></td>
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<tr>
<td>Quebec Film and Television Production Tax Credit</td>
<td><a href="http://www.sodec.gouv.qc.ca">www.sodec.gouv.qc.ca</a></td>
</tr>
<tr>
<td>Quebec Production Services Tax Credit</td>
<td><a href="http://www.sodec.gouv.qc.ca">www.sodec.gouv.qc.ca</a></td>
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<tr>
<td>Quebec Film Dubbing Tax Credit</td>
<td><a href="http://www.sodec.gouv.qc.ca">www.sodec.gouv.qc.ca</a></td>
</tr>
<tr>
<td>Saskatchewan Film/TV and Digital Tax Credit</td>
<td><a href="http://www.creativesask.ca">www.creativesask.ca</a></td>
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Canada Media Fund

The Canada Media Fund (CMF) is a not-for-profit funding agency, funded by Canada’s cable, satellite and IPTV distributors, as well as by the Government of Canada. It finances the development and production of 10 out of 10 point “Canadian content” domestic television productions and international treaty co-productions as well as interactive digital media content.

The CMF delivers financial support to the Canadian television and digital media industries through two streams of funding:

- The Experimental Stream encourages the development of innovative, interactive digital media content and software applications
- The Convergent Stream supports the creation of convergent television and digital media content for consumption by Canadians anytime, anywhere

The majority of the CMF’s funding is dispensed through the Performance Envelope Program. The Program’s objective is to encourage partnerships between broadcasters, television producers and digital media producers to create convergent content that Canadian audiences can consume on-demand. As part of the CMF’s Convergent Stream, projects funded must include content to be developed for distribution on at least two platforms, one of which must be television. Through this Envelope Program, the CMF allocates funding envelopes to Canadian broadcasters in an amount that reflects their track record of supporting Canadian programming. Canadian broadcasters commit these funds to designated Canadian projects that they believe will appeal to their viewers. Even though Canadian broadcasters are allocated a CMF funding envelope, the actual CMF funding is paid directly to the producer according to a payment schedule.

The CMF program budget was set at $353 million for the 2019/2020 fiscal year.

For further information on the CMF and its funding programs please see www.cmf-fmc.ca or contact any of our lawyers listed on the last page of this guide.
Private Sector Assistance

Several private sector non-profit organizations have been established, primarily by Canadian broadcasters and specialty television services, which invest in the development and production of qualifying Canadian film and television projects. Examples include:

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<tr>
<th>Organization</th>
<th>Website</th>
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<tr>
<td>The Bell Fund</td>
<td><a href="http://www.bellfund.ca">www.bellfund.ca</a></td>
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<tr>
<td>The TELUS Fund</td>
<td><a href="http://www.telusfund.ca">www.telusfund.ca</a></td>
</tr>
<tr>
<td>The Harold Greenberg Fund</td>
<td><a href="http://www.bellmedia.ca/harold-greenberg-fund">www.bellmedia.ca/harold-greenberg-fund</a></td>
</tr>
<tr>
<td>Independent Production Fund</td>
<td><a href="http://www.ipf.ca">www.ipf.ca</a></td>
</tr>
<tr>
<td>Rogers Group of Funds</td>
<td><a href="http://www.rogersgroupoffunds.com">www.rogersgroupoffunds.com</a></td>
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<td>Fonds Remstar</td>
<td><a href="http://www.fondsremstar.ca">www.fondsremstar.ca</a></td>
</tr>
<tr>
<td>Shaw Rocket Fund</td>
<td><a href="http://www.rocketfund.ca">www.rocketfund.ca</a></td>
</tr>
<tr>
<td>Northern Ontario Heritage Fund</td>
<td><a href="http://www.nohfc.ca">www.nohfc.ca</a></td>
</tr>
<tr>
<td>Super Channel Development Fund</td>
<td><a href="http://www.superchannel.ca/producers">www.superchannel.ca/producers</a></td>
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Producing In Canada Without Canadian Financing

As a non-Canadian producer, you may simply wish to produce in Canada to save money or utilize Canadian talent, production services or locations.

In the case of such “straight” non-Canadian productions, it is not necessary for you, the non-Canadian producer, to master the details of “Canadian content” productions. However, you should bear in mind that a number of Canadian laws and regulatory policies apply to all non-Canadian productions in Canada, whether they are location based service productions or “Canadian content” productions.

We have tremendous experience helping our international clients navigate the complexities of the Investment Canada Act, production services tax credits, extra-provincial licensing, immigration requirements and work permits, taxes (e.g. the Income Tax Act, GST, and HST) and more.
Copyright: Canada vs. U.S.

Copyright Term

The basic term of copyright in Canada is the life of the author plus 50 years. This differs from the U.S. model where the basic copyright term is the life of the author plus 70 years, and there exist various other copyright terms. If the Comprehensive and Progressive Agreement for Trans-Pacific Partnership (CPTPP) is ratified in Canada, the basic term will be amended to life plus 70.

Copyright can be assigned or licensed either wholly or partially and subject to both temporal and geographic limitations.

Moral Rights

Under Canada’s Copyright Act, in addition to economic rights, authors are granted extensive moral rights. These include the right to seek an injunction or sue for damages for any modification of their works or use of their works in association with a product, cause or institution that prejudices their honour or integrity. Moral rights may not be assigned but may be waived by authors. This differs from the American model given that the U.S. only recognizes moral rights in the context of visual arts, while in Canada moral rights are conferred to all kinds of protected works.

Works Created During Employment

Unless an agreement states otherwise, works created during employment are owned by the employer. This principle is similar to the U.S. concept of “works made for hire”, but differs in the following ways:

- unlike the U.S. concept, the principle only applies to works created by employees and does not extend to works created by independent contractors commissioned to render services in respect of a film production
- the words “work made for hire” have no particular status under Canada’s Copyright Act
- under Canada’s Copyright Act, the employer owns the work but is not deemed to be the author, in contrast to the U.S. approach
- the term of copyright for all film productions created in Canada is generally the life of the author plus 50 years as opposed to the entirely different term of copyright in the U.S. for audiovisual productions
“Fair Use” vs. “Fair Dealing”

Canadian and U.S. copyright laws differ somewhat with respect to the use of copyrighted materials without permission.

In the U.S., the defence of “fair use”, which allows for the use of copyrighted materials without permission from the copyright holder, is broad and open-ended with a non-exhaustive list of examples in the U.S. copyright statute.

In Canada, the similar yet distinct defence of “fair dealing” is much more narrow and limits the use of copyrighted works without permission to certain specific statutory purposes: education, satire, parody, research, private study, criticism, review and news reporting. There is also a requirement to cite the source of the work and author in certain circumstances.

Review of Broadcasting/Telecommunication Act

In June of 2018, the Ministers of Innovation and Canadian Heritage announced the launch of a review of the Broadcasting Act, the Telecommunications Act and the Radiocommunications Act.

In June of 2019, the Broadcasting and Telecommunications Legislative Review (BLTR) panel, led by chairwoman Janet Yale, released its long-awaited “What We Heard” report. The report summarized key themes that arose during the public consultation process, whereby the panel met with industry stakeholders, broadcast groups and production companies to solicit comments on Canada’s communications regime.

The report highlighted various issues expressed by interested parties such as ensuring affordable access to high-quality networks by all Canadians, maintaining network security and reliability, reflecting net neutrality principles in legislation, and increasing the creation, production and discoverability of Canadian content. Other topics such as spectrum management, the use of passive infrastructure to expand networks, broadband deployment in rural communities, and the role of CBC/Radio-Canada were also raised. The report noted the lack of consensus among parties with regards to amending legislation and implementing proposals for change.

Submissions were made by parties regarding the allocation of regulatory responsibilities, which is currently divided between the CRTC, the Ministers of Innovation and Heritage, and the Governor in Council. While certain parties questioned the system’s efficacy, others felt that any organizational change would cause disruption. The panel also heard from parties who felt the telecom, broadcasting and radiocommunication acts should be consolidated into one single piece of legislation. Others, however, maintained that a single communications statute was inappropriate.
The panel will submit a final report to the government in January 2020, outlining concrete recommendations. The government’s response to the recommendations will largely depend on the results of the 2019 federal election. The Minister of Canadian Heritage and Multiculturalism, Honourable Pablo Rodriguez, responded to the interim report with the tweet, “Everyone has to contribute to our culture. That’s why we’ll require web giants to create Canadian content + promote it on their platforms”. Amendments to governmental legislation will likely implicate parties engaged in domestic content, international co-productions, CRTC co-ventures, and foreign-controlled service productions and should, therefore, be closely monitored.

**Other Recent Developments**

**The Growth of SVOD and OTT streaming services**

SVOD (Subscription Video On Demand) streaming services have penetrated Canada’s digital ecosystem as new foreign OTT (over-the-top) programs continue to emerge. A study conducted by the research firm Futuresource Consulting found that Canadians spent over $1 billion on subscription streaming videos in 2018, up 33%, with 11.3 million subscriptions. Netflix led the charge with 6.3 million subscribers, however, other OTT services, such as, Amazon Prime, NBC Hayu, and CBS All-Access also contributed to this growth. Disney and Apple TV are planning on joining the charge, with Disney Plus and Apple TV Plus both coming to Canada in the next year.

The research firm predicted that, by 2022, nearly 70% of households would have OTT subscriptions. OTT services are exempt from Canada’s broadcasting policies as per the Digital Media Exemption Order (DMEO). This means that unlike traditional players, OTT services do not have to contribute to the creation and presentation of Canadian programming. However, given their proliferation in the digital age, there has been discussion regarding the regulation of foreign OTTS moving forward. Interested stakeholders, such as Rogers and Bell, expressed their concerns with the DMEO to the BLTR panel. It is unknown whether these concerns will make the panel’s final recommendations or whether the government will legislate on these issues.


**Taxation of Digital Services**

This past year, Quebec and Saskatchewan elected to pursue provincial sales tax on Netflix subscriptions. The province of Quebec cited e-commerce tax losses as the driving factor, whereas Saskatchewan amended their Provincial Sales Tax Regulations in order to collect tax from non-resident businesses, provided their services were consumed within the province. While the federal government does not currently collect GST on Netflix services, Canada’s Finance Minister announced Canada’s intention to participate in a coordinated digital tax framework for OECD countries so that “digital companies apply their fair share of tax.”
How Goodmans Can Help

With approximately 200 lawyers and 15 lawyers practicing in our entertainment and media departments, we can work with your team to:

- explain the details of available alternative Canadian financing structures and explore whether your production qualifies and how Canadian incentives can be maximized
- advise re: the application of Canadian laws to your production including copyright, foreign investment, guild and tax requirements
- recommend changes to a project so that it meets applicable Canadian tax credit rules and incentive programs
- assist with interim financings and the cash flowing of your production
- provide counsel re: investments in Canadian-controlled companies in compliance with the Investment Canada Act

Goodmans represents a large cross-section of major North American and international film, television, digital media and publishing companies; and many individual directors, authors and screenwriters; actors and film and television personalities. Our foreign clients include Netflix Studios, Amazon Studios, NBC Universal, Random House, Fox, Bento Box, Houghton Mifflin Harcourt, Tornante, Little Airplane, BBC America, AMC, Universal Pictures International, Lagardère, Comcast, Black Bear Pictures, CBS, Original Productions, Argonon, Participant Media, Endemol, TNT, Out of the Blue, Paramount, Showtime, Smithsonian Channel, Disney ABC Cable, Working Title, Discovery, Nickelodeon, VH1, DreamWorks, Starz, Cartoon Network, Classic Media, RH1, Spike TV, Scholastic, MTV Networks, Comerica Bank, HSBC, Natexis Banques Populaires, Imperial Capital Bank, US Bank, CIT Financial, Bank of Ireland, City National Bank, Providence Equity Partners, Shamrock Capital and New Bridge Film Capital.

Our domestic clients include CTV, 9 Story Media, Kew Media Group, Cineplex, Insight Productions, Creative Wealth Media, Frantic Films, Shaftesbury, Nelson Education, EntertainmentOne, The Stratford Festival, Canadian Film Centre, The Historica-Dominion Institute, Urban Post, Boat Rocker Media, Toonbox Entertainment, 90th Parallel, Export Development Canada, Rogers Telefund, Royal Bank, OMERS, CIBC, Independent Film Financing, Canadian Screenwriters Collection Society, Westwood Creative Artists and the Writers Guild of Canada. In the sports field, Goodmans represents Maple Leaf Sports and Entertainment (which owns the Toronto Maple Leafs, Toronto Raptors and Toronto FC), Insight Sports and the NHL Players Association among others.


For more information on Goodmans’ Entertainment Group, visit www.goodmans.ca or contact any of our lawyers listed on the last page of this guide.
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